AML Community,

Executive Order and ADH Directive

As many of you already know, Governor Hutchinson issued Executive Order 20-43 (EO 20-43) last Thursday July 16; this order mandated the use of face masks across the State to fight the spread of COVID-19. As part of EO 20-43, the governor asked the Arkansas Department of Health (ADH) to issue a related directive, which it did on Saturday July 18. The executive order and ADH directive mandated face coverings/mask usage throughout the state.

You can find the text of EO 20-43 here:

You can find the ADH directive here:

Key Portions of Executive Order and ADH Directive

1. Both the EO and directive take effect today, Monday July 20;

2. Masks are required in all indoor settings (except private residences) where six-foot distancing cannot be achieved; and, in all outdoor settings (except private residences) where there is exposure to non-household members unless there exists six feet or more to practice social distancing.

3. Eleven exceptions exist and are detailed in the attached directive. A few of the key exceptions are listed below:
   a. Persons younger than the age of 10 years old;
   b. Persons consuming food or drink;
   c. Persons receiving services that require access to the face for security, surveillance, or other purposes may temporarily remove a face covering while receiving those services;
   d. Persons engaged in religious worship activities; however, face coverings are strongly encouraged.

4. It allows for penalties for those people who violate it under Ark. Code Ann. § 20-7-101 (see below for more details);

5. Cities may issue local ordinances consistent with the order and shall not impose any measure inconsistent with the order; and

6. The order expires when the emergency ends, currently this will occur August 18, 2020 unless extended.
**Ordinance and Resolution Guidance**

After review of this EO 20-43 and the ADH directive, we believe there is no conflict between the model mask ordinance the governor approved on July 3 and this order. Thus, if your city or town passed that model ordinance with no changes to it, there is no need to repeal it.

However, if your city passed an amended version of the model ordinance, especially any ordinance with exceptions different than those contained in EO 20-43 or the ADH directive, your city or town should consider repealing that ordinance to prevent confusion and inconsistency.

We took the step of drafting a repealing ordinance for any municipality with an inconsistent ordinance or for any municipality who decides that an ordinance is no longer necessary now that a state mandate is in place.

For municipalities who passed resolutions, no action is required. A resolution is the council expressing its will or an opinion on a matter. They are not enforced in court and thus only need to be repealed if the council so chooses. With that said, a council could consider repealing any mask resolution to avoid confusion.

**Enforcement**

With this new mask mandate, the question of enforcement arises. Following is what the governor declared in EO 20-43 concerning enforcement of this face coverings/mask mandate:

> Law enforcement and local officials have the authority and are encouraged to enforce this directive.

a. First-time violators of this order shall receive a verbal or written warning.

b. Violators of this order under 18 years of age shall only receive a verbal or written warning.

c. No law enforcement officer or local official may detain, arrest, or confine in jail any person for violation of this order.

d. This order shall not prohibit law enforcement officers or local officials from enforcing trespassing laws or other applicable laws in removing violators at the request of businesses or other property owners.

In addition to the language in EO 20-43, we would remind everyone that local law enforcement has the authority to enforce ADH directives pursuant to *Ark. Code Ann. § 20-7-101*. That law states:

(i) Every firm, person, or corporation violating any of the provisions of this act or any of the orders or rules made and promulgated in pursuance hereof shall be deemed guilty of a misdemeanor and upon conviction thereof shall be punished by a fine of not less than one hundred dollars ($100) nor more than five hundred dollars ($500). . . .

With that in mind, let’s turn back to the language in EO 20-43. We firmly believe that educating your citizens of the importance of wearing face coverings/masks is the primary means through
which you can ensure face coverings/masks are worn—I've attached a one-page sheet from the CDC explaining the proper usage and the overall benefits of wearing face coverings/masks, which may be useful to hand out to citizens.

However, for those who refuse to wear face coverings/masks, the governor has encouraged law enforcement to issue warnings for first time violators of this ADH directive. If the violation continues, Ark. Code Ann. § 20-7-101 authorizes law enforcement to issue citations for violations of this (or any) ADH directive; this is a last resort. We should also add that the Governor has made it clear that law enforcement should not detain, arrest, or confine in jail any person in violation of this ADH directive.

One final note, the governor recognizes that local law enforcement is in the best position to know what is needed in their community. “[I]t is the prerogative of the local police department to set their enforcement priorities,” he said. “So I defer to them on that. It is an option they can utilize to educate, to enforce and to make sure we all stay healthy in our communities.”

**Conclusion**

We know these are difficult times, and this pandemic shows no signs of ending anytime soon. Thank you for all your hard work and diligence. Please know the Arkansas Municipal League remains committed to assisting all municipalities through this pandemic. If you have any questions we are here to help.

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TO ALL TO WHOM THESE PRESENTS COME – GREETINGS:

EXECUTIVE ORDER PURSUANT TO THE PUBLIC HEALTH EMERGENCY CONCERNING COVID-19, AS DECLARED IN EXECUTIVE ORDER 20-37, FOR THE PURPOSE OF REQUIRING FACE COVERINGS

WHEREAS: An outbreak of coronavirus disease 2019 (COVID-19) has spread throughout the world resulting in a global pandemic; and

WHEREAS: On March 11, 2020, by Executive Order 20-03, an emergency was declared in the State as a result of COVID-19; and

WHEREAS: On March 26, 2020, Executive Order 20-10, amending Executive Order 20-03, declared the entire State of Arkansas a disaster area in which ingress and egress to and from, the movement of persons within, and the occupancy of premises therein, may be controlled, pursuant to Ark. Code Ann. § 12-75-114(5)(7); and

WHEREAS: On May 5, 2020, by Executive Order 20-25, the emergency was extended for forty-five (45) additional days, until June 19, 2020; and

WHEREAS: On June 18, 2020, by Executive Order 20-37, the emergency declared pursuant to Executive Order 20-03 and its amendments was terminated, and the public health and disaster emergency and declaration of the State of Arkansas as a disaster area resulting from the state-wide impact of COVID-19 was declared anew; and

WHEREAS: COVID-19 continues to spread throughout the United States and the State of Arkansas; and

WHEREAS: Pursuant to Act 96 of 1913, Ark. Code Ann. §§ 20-7-101 et seq., and the rules promulgated therefore, the Secretary of Health has the authority to impose such quarantine restrictions and regulations upon commerce and travel by railway, common carriers, or any other means, and upon all individuals as in his judgment may be necessary to prevent the introduction of communicable disease into the State or from one place to another within the State; and

WHEREAS: On April 5, 2020, in his daily press briefing, Governor Hutchinson encouraged all Arkansans to follow Center for Disease Control (CDC) Guidelines by wearing face coverings when adequate social distancing cannot be achieved; and

WHEREAS: On June 19, 2020, the Secretary of Health released guidance regarding the use of face coverings by the general public, which asserts that ample evidence exists to support the efficacy of wearing face coverings to prevent the transmission of COVID-19; and

WHEREAS, The Department of Health recommends that the general public wear face coverings in all indoor environments where they are exposed to non-household members and distancing of six (6) feet or more cannot be assured. This includes, but is not limited to, workplaces, retail stores,
businesses, places of worship, courtrooms, jails/prisons, schools, healthcare facilities, and other people's homes; and

WHEREAS, The Department of Health recommends that the general public should also wear face coverings in all outdoor settings where there is exposure to non-household members, unless there exists ample space of six (6) feet or more to practice physical distancing; and

WHEREAS, The Arkansas Department of Education and public school districts are either requiring or encouraging face coverings for children returning to school in the coming weeks. It is important that adults wear face coverings to set an example for children and reinforce the Department of Health’s recommendation for wearing face coverings to prevent the transmission of COVID-19; and

WHEREAS, Arkansas continues to experience high numbers of COVID-19 cases through symptomatic and asymptomatic spread of the virus, requiring additional mitigation measures; and

WHEREAS, It is in the best interest of all Arkansans to keep businesses open and maintain the activities of daily life. Requiring face coverings is a less restrictive mitigation measure that will not only enable the Arkansas economy to remain open, but also it will reduce the spread of COVID-19.

NOW, THEREFORE, I, Asa Hutchinson, Governor of the State of Arkansas, acting under the authority vested in me by Ark. Code Ann. §§ 12-75-101, et seq. and Ark. Code Ann. § 20-7-110, in consultation with Secretary of Health, do hereby issue this Executive Order pursuant to the ongoing public health emergency as declared in Executive Order 20-37, and order the following, effective Monday July 20, 2020 at 12:01am:

1. The Secretary of Health shall issue a public health directive requiring every person in Arkansas to wear a face covering over the mouth and nose in all indoor environments where they are exposed to non-household members and distancing of six (6) feet or more cannot be assured and in all outdoor settings where there is exposure to non-household members, unless there exists ample space of six (6) feet or more to practice physical distancing. The following shall be exempt from wearing a face covering:

   a. Persons younger than 10 years of age;

   b. Persons with a medical condition or disability that prevents wearing a face covering;

   c. Persons performing job duties where a six (6) feet distance is not achievable, but a mask is inhibitory to the ability to safely and effectively perform the job duty;

   d. Persons participating in athletic activities where a six (6) feet distance is not achievable, but a mask is inhibitory to the activity;

   e. Persons consuming food or drink;
f. Persons driving alone or with passengers from the driver's household;

g. Persons receiving services that require access to the face for security, surveillance, or other purposes may temporarily remove a face covering while receiving those services;

h. Persons voting, assisting voters, serving as poll watchers, or actively performing election administration duties; however, face coverings are strongly encouraged;

i. Persons engaged in religious worship activities; however, face coverings are strongly encouraged;

j. Persons giving a speech or performance for broadcast or to an audience; however, those persons shall safely distance from nearby individuals;

k. Persons in counties where the Department of Health has certified that risk of community transmission of COVID-19 is low. To be considered low risk, the county must not have a newly identified case of COVID-19 for twenty-eight (28) consecutive days, assuming there has been adequate testing in the county.

2. Executive Orders of the Governor issued pursuant Ark. Code Ann. §§ 12-75-101, et seq., have the force and effect of law. Additionally, pursuant to Ark. Code Ann. § 20-7-101, violation of a directive from the Secretary of Health during this public health emergency is a misdemeanor offense, and upon conviction thereof is punishable by a fine of not less than one hundred dollars ($100) nor more than five hundred dollars ($500).

3. Law enforcement and local officials have the authority and are encouraged to enforce this directive.

   a. First-time violators of this order shall receive a verbal or written warning.

   b. Violators of this order under 18 years of age shall only receive a verbal or written warning.

   c. No law enforcement officer or local official may detain, arrest, or confine in jail any person for violation of this order.

   d. This order shall not prohibit law enforcement officers or local officials from enforcing trespassing laws or other applicable laws in removing violators at the request of businesses or other property owners.

4. Cities and counties may issue local ordinances consistent with this order.
5. Cities shall not impose any measure that is in conflict with a directive or guideline issued by the Secretary of Health, in consultation with the Governor.

6. The provisions of this order shall supersede those contained Executive Order 20-41; however, nothing in this order shall invalidate any ordinance passed pursuant to EO 20-41.

7. This order shall automatically expire upon termination of the current emergency.

IN TESTIMONY WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of Arkansas to be affixed this 16th day of July, in the year of our Lord 2020.

Asa Hutchinson, Governor
Face Coverings Directive

The Secretary of Health, in consultation with the Governor, has sole authority over all instances of quarantine, isolation, and restrictions on commerce and travel throughout Arkansas, as necessary and appropriate to control disease in the state of Arkansas as authorized by Ark. Code Ann. §20-7-109—110 and the Rules and Regulations Pertaining to Reportable Disease (2019). Based on available scientific evidence, it is necessary and appropriate to take further action to ensure that COVID-19 remains controlled and that residents and visitors in Arkansas remain safe.

The Secretary of Health issues this Directive in conjunction with Executive Order 20-43, which ordered a public health directive, which was issued pursuant to the on-going public health emergency as declared in Executive Order 20-37. The Secretary of Health requires every person in Arkansas to wear a face covering completely over the mouth and nose in all indoor environments, excluding private residences, where they are exposed to non-household members and distancing of six (6) feet or more cannot be assured and in all outdoor settings, excluding private residences, where there is exposure to non-household members, unless there exists ample space of six (6) feet or more to practice physical distancing.

The following shall be exempt from wearing a face covering:

a. Persons younger than 10 years of age (This requirement shall not supersede any decision by the Secretary of Education, public school district, or private school to require masks for children younger than 10 years of age while attending school);

b. Persons with a medical condition or disability that prevents wearing a face covering;

c. Persons performing job duties where a six feet distance is not achievable, but a mask is inhibitory to the ability to safely and effectively perform the job duty;

d. Persons participating in athletic activities where a six feet distance is not achievable, but a mask is inhibitory to the activity or active exercise;

e. Persons consuming food or drink;
f. Persons driving alone or with passengers from the driver’s household;
g. Persons receiving services that require access to the face for security, surveillance, or other purposes may temporarily remove a face covering while receiving those services;
h. Persons voting, assisting voters, serving as poll watchers, or actively performing election administration duties; however, face coverings are strongly encouraged;
i. Persons engaged in religious worship activities; however, face coverings are strongly encouraged;
j. Persons giving a speech or performance for broadcast or to an audience; however, those persons shall safely distance from nearby individuals;
k. Persons in counties where the Department of Health has certified that risk of community transmission of COVID-19 is low. To be considered low risk, the county must not have a newly identified case of COVID-19 for twenty-eight (28) consecutive days, assuming there has been adequate testing in the county.

This directive, effective July 20, 2020, should be read in conjunction with the previously issued directives addressing particular activities and venues.

A face covering completely covering the mouth and nose can be purchased commercially, a mask with an ASTM rating of at least Level 1, or homemade using at least two layers of material. Please see CDC Considerations for Wearing Face Coverings for more information.
**WEAR YOUR FACE COVERING CORRECTLY**

- Wash your hands before putting on your face covering
- Put it over your nose and mouth and secure it under your chin
- Try to fit it snugly against the sides of your face
- Make sure you can breathe easily
- Do not place a mask on a child younger than 2

**USE THE FACE COVERING TO HELP PROTECT OTHERS**

- Wear cloth face coverings in public settings and when around people who don’t live in your household, especially when other social distancing measures are difficult to maintain
- Don’t put the covering around your neck or up on your forehead
- Don’t touch the face covering, and, if you do, clean your hands

**FOLLOW EVERYDAY HEALTH HABITS**

- Stay at least 6 feet away from others
- Avoid contact with people who are sick
- Wash your hands often, with soap and water, for at least 20 seconds each time
- Use hand sanitizer if soap and water are not available

**TAKE OFF YOUR CLOTH FACE COVERING CAREFULLY, WHEN YOU’RE HOME**

- Untie the strings behind your head or stretch the ear loops
- Handle only by the ear loops or ties
- Fold outside corners together
- Place covering in the washing machine
- Wash your hands with soap and water

Cloth face coverings are not surgical masks or N-95 respirators, both of which should be saved for health care workers and other medical first responders.

For instructions on making a cloth face covering, see: [cdc.gov/coronavirus](https://www.cdc.gov/coronavirus)